



UK Flood Risk
Flood Risk Consultants

Flood Risk Assessment

**Larkins Farm Solar Scheme,
Gellings Lane, Knowsley L34 9EN**

**Project Ref: QFRA 2331
Version: 1.0**

Date: 16/03/2023

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Revision Records

Issued	Report Version	Comments	Issued to
March 2023	1.0	1 st Issue	Sub Surface Consultants Ltd

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Issue Date: 16/03/2023

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Executive Summary

UK Flood Risk Consultants has been commissioned to prepare this Flood Risk Assessment (FRA) in support of a proposal consisting of erection of a Solar Farm located at Larkins Farm, Gellings Lane, Knowsley L34 9EN.

The main sources of information to undertake flood risk assessment are the flood maps and data of the Environment Agency and the previous flood studies by the Local Authority.

The proposed development is categorised as 'less vulnerable'. The site is located in Flood zone 1. The proposed development is therefore appropriate at this location.

The nearest Main River from the site is the Knowlsey Brook which runs adjacent to the southern site boundary. However, the site is located outside of its floodplain.

According to the information available from the SFRA and the Environment Agency, there were no records of flooding events at the site.

The Environment Agency's Flood Maps show that the site lies within the Flood Zone 1 (low probability flooding). Flood Zone 1 is an area where flooding from rivers is very unlikely. There is less than a 1 in 1000 chance of flooding occurring in any one given year (i.e. a less than 0.1% annual probability of flooding).

The Environment Agency's flood risk map indicates that the site is located outside of the flood risk zone.

The overall risk of surface water flooding to the site is low.

The flood risk from other sources including underground water, sewer and reservoir is low.

Based on the general assessment of the potential SuDS measures, there is potential of several SuDS measures such as rainwater butt, permeable paving and soakaway. It is proposed that a site-specific Sustainable Urban Drainage Systems (SuDS) Strategy will be developed in the next phase of the proposal.

The development will not give rise to backwater affects or divert water towards other properties.

This report demonstrates that the proposal will be safe, in terms of flood risk, for its design life and will not increase the flood risk elsewhere.

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Abbreviations

Abbreviation	Description
mAOD	Metres Above Ordnance Datum
DEFRA	Department for Environment, Food, and Rural Affairs
EA	Environment Agency
FRA	Flood Risk Assessment
LLFA	Lead Local Flood Authority
NPPF	National Planning Policy Framework
SFRA	Strategic Flood Risk Assessment
PFRA	Preliminary Flood Risk Assessment
SuDS	Sustainable Drainage Systems

1.0 Background

UK Flood Risk Consultants has been commissioned to prepare this Flood Risk Assessment (FRA) in support of a proposal consisting of erection of a Solar Farm located at Larkins Farm, Gellings Lane, Knowsley L34 9EN.

This FRA has been carried out in accordance with the requirements of the Revised National Planning Policy Framework (NPPF, July 2021) and the Environment Agency's Flood Risk Assessment (FRA) Guidance Notes and the best practices in flood risk management.

The National Planning Policy Framework sets out planning policy in order to avoid inappropriate development in areas at risk of flooding by directing development away from areas at highest risk, but where development is necessary, making it safe without increasing flood risk elsewhere.

2.0 FRA Requirements and Objectives

The site-specific FRA should address the following:

- how flood risk affects the proposed development,
- whether the development type is appropriate for the proposed location,
- whether the site's flood risk is too great for the development,
- whether the proposed development will increase flood risk elsewhere,
- carry out the Sequential Test and the Exception Test where necessary,
- meet the additional flood resistance and resilience requirements where necessary.

The objectives of this site-specific flood risk assessment are to establish:

- whether the proposed development is likely to be affected by current or future flooding from any source,
- whether it will increase flood risk elsewhere,
- whether the measures proposed to deal with these effects and risks are appropriate,

3.0 General Description of the Site and the Proposals

3.1. Description of the site

The proposal site is located at Larkins Farm, Gellings Lane, Knowsley L34 9EN approximately centred on the OS NGR SJ 41444 96283 (**Appendix A Figure 1**). The site is located within the administrative boundary of Knowsley Metropolitan Borough Council, which is the Local Planning Authority.

The site is currently a vacant piece of barren land with the area of approximately 4.75ha. The site is bound by Knowsleywood Lane to the north and by open fields to the east, south and west.

The access to the site is via Gellings Lane. The surrounding area consists of mix of open fields, residential and commercial uses (**Appendix A Figure 2**).

The British Geological Survey's geological maps are provided in **Appendix A Figure 3**. The geological maps show that the bedrock of the site comprises Chester Formation – Sandstone that formed between 250 and 247.1 million years ago during the Triassic period. The superficial deposits consist of Till, Devensian – Diamicton that formed between 116 and 11.8 thousand years ago during the Quaternary period.

The nearest Main River from the site is the Knowlsey Brook which runs adjacent to the southern site boundary. However, the site is located outside of its floodplain.

The site topography is relatively flat and level with the general levels varying from 17.40mAOD to 18.70mAOD. Further details about the existing site are provided in **Appendix B**.

3.2. Proposed Development

The proposal consists of erection of a Solar Farm. Further details about the proposals have been provided in **Appendix B**.

4.0 Development and Flood Risk Policy

4.1. National Planning Policy Framework (NPPF)

The revised National Planning Policy Framework (NPPF, July 2021) sets out the government's planning policies for England. The NPPF sets out planning and policies related to development planning and flood risk using a sequential characterisation of risk based on planning zones and the Environment Agency's Flood Maps. The aim of the flood risk assessment is to identify which Flood Zones the site is located in and vulnerability classification relevant to the proposed development, based on an assessment of current and future conditions.

4.2. Flood Zones

The Flood Zones refer to the probability of river and sea flooding which ignores the presence of defences. The national flood maps have been developed by the Environment Agency that shows the risk of tidal and/or fluvial flooding across England and Wales for different return period events. The Environment Agency's Flood Maps are the maps which have been developed using broad scale hydraulic modelling. It is therefore important to understand that the flood maps may not be very accurate at a site-specific level which may need further field observation and measurements. The Flood Zones do not take into account of the climate change impacts which must be considered in any flood risk assessment as required by the NPPF.

4.3. Sequential and Exception Tests

As set out in the NPPF, the overall aim of the Sequential Test should be to steer new development to Flood Zone 1 (Low Probability Flooding). Where there are no reasonably available sites in Flood Zone 1, the Local Authority should take into account the flood risk vulnerability of land uses and consider reasonably available sites in Flood Zone 2, applying the Exception Test if required. Where there are no reasonably available sites in Flood Zones 1 or 2, the suitability of sites in Flood Zone 3 should be considered, taking into account the flood risk vulnerability of land uses and applying the Exception Test if required.

As the site is located in Flood Zone 1, the Sequential Test will not be required.

The Exception Test, as set out in the Framework, is a method to demonstrate and help ensure that flood risk to people and property will be managed satisfactorily, while allowing necessary development to go ahead in situations where suitable sites at lower risk of flooding are not available. There are two requirements to meet for the Exception

Tests. The proposed development will provide wider sustainability benefits to the community that outweigh flood risk, and that it will be safe for its lifetime, without increasing flood risk elsewhere and where possible reduce flood risk overall.

4.4. Vulnerability of Use and Flood Risk Assessment

The proposed development is categorised as ‘less vulnerable’ (**Table 2**). The site is located in Flood Zone 1 (low probability flooding). The proposed development is therefore considered appropriate at this location (**Table 3**). It should be ensured that all types of flood risk are considered as part of the Flood Risk Assessment: ‘A *site-specific Flood Risk Assessment must demonstrate that the development will be safe for its lifetime taking account of the vulnerability of its users, without increasing flood risk elsewhere, and, where possible, will reduce flood risk overall*’.

This FRA aims to demonstrate that the proposal will remain safe for its lifetime and will not increase flood risk elsewhere.

4.5. NPPF Flood Zones

Table 1 below shows the NPPF Flood Zones and the requirements and policy aims in terms of undertaking site-specific flood risk assessment.

Table 1 - NPPF Flood Zones and Requirements (NPPF Technical Guidance Table 1)

Zone 1: Low Probability Flood Zone	This is defined as the land assessed as having a less than 1 in 1000 annual probability of river or sea flooding in any year (<0.1%).
Appropriate uses	All uses of land are appropriate in this zone.
FRA requirements	For development proposals on sites comprising 1 ha or above the vulnerability to flooding from other sources as well as from river and sea flooding, and the potential to increase flood risk elsewhere through the addition of hard surfaces and the effect of the new development on surface water run-off, should be incorporated in a FRA.
Policy aims	Developers and local authorities should seek opportunities to reduce the overall level of flood risk through the layout and form of the development, and

	the appropriate application of sustainable drainage techniques.
Zone 2: Medium Probability Flood Zone	This is defined as the land assessed as having between a 1 in 100 and 1 in 1000 annual probability of river flooding (1% - 0.1%) or between a 1 in 200 and 1 in 1000 annual probability of sea flooding (0.5% - 0.1%) in any year.
Appropriate uses	The water-compatible, less vulnerable and more vulnerable uses of land and essential infrastructure in Table 2 are appropriate in this zone. Highly vulnerable uses in Table 2 are only appropriate in this zone if the Exception Test is passed.
FRA requirements	All proposals in this zone should be accompanied by a FRA.
Policy aims	Developers and local authorities should seek opportunities to reduce the overall level of flood risk through the layout and form of the development, and the appropriate application of sustainable drainage techniques.
Zone 3a: High Probability Flood Zone	This is defined as the land assessed as having a 1 in 100 or greater annual probability of river flooding (<1%) or a 1 in 200 or greater annual probability of flooding from the sea (>0.5%) in any year.
Appropriate uses	The water-compatible and less vulnerable uses of land in Table 2 are appropriate in this zone. The highly vulnerable uses (Table 2) should not be permitted in this zone. The more vulnerable and essential infrastructure uses in Table 2 should only be permitted in this zone if the Exception Test is passed. All proposals in this zone should be accompanied by a FRA.
FRA requirements	
Policy aims	Developers and local authorities should seek opportunities to:

	❖ reduce the overall level of flood risk through the layout and form of the development and the appropriate application of sustainable drainage techniques; ❖ relocate existing development to land with a lower probability of flooding; ❖ create space for flooding to occur by allocating and safeguarding open space for flood storage.
Zone 3b: Functional Floodplain	This is the land where water has to flow or be stored in times of flood. This zone is generally defined as the land which would flood with an annual probability of 1 in 20 (5%AEP) or greater in any year. The Local Council may define the Functional Floodplain area with a different annual probability of event.
Appropriate uses	Only the water-compatible uses and the essential infrastructure listed in Table 2 that has to be there should be permitted. It should be designed and constructed to: ❖ remain operational and safe for users in times of flood; ❖ result in no net loss of floodplain storage; ❖ not impede water flows; ❖ not increase flood risk elsewhere.
FRA requirements	All proposals in this zone should be accompanied by a FRA.
Policy aims	In this zone, developers and local authorities should seek opportunities to: ❖ reduce the overall level of flood risk through the layout and form of the development and the appropriate application of sustainable drainage techniques; ❖ relocate existing development to land with a lower probability of flooding.

Table 2 - Flood Risk Vulnerability Classification (NPPF Technical Guidance Table 2)

Essential Infrastructure	Essential transport infrastructure and strategic utility infrastructure, including electricity generating power stations and grid and primary substations.
Highly Vulnerable	❖ Police stations, Ambulance stations and Fire stations and Command Centres and telecommunications installations and emergency dispersal points. ❖ Basement dwellings, caravans, mobile homes and park homes intended for permanent residential use. ❖ Installations requiring hazardous substances consent.
More Vulnerable	❖ Hospitals, residential institutions such as residential care homes, children's homes, ❖ Social services homes, prisons and hostels. ❖ Buildings used for: dwelling houses, student halls of residence, drinking establishments, nightclubs, hotels and sites used for holiday or short-let caravans and camping. ❖ Non-residential uses for health services, nurseries and education. ❖ Landfill and waste management facilities for hazardous waste.
Less Vulnerable	❖ Buildings used for shops, financial, professional and other services, restaurants and cafes, offices, industry, storage and distribution, and assembly and leisure. ❖ Land and buildings used for agriculture and forestry. ❖ Waste treatment (except landfill and hazardous waste facilities), minerals working and processing (except for sand and gravel). ❖ Water treatment plants and sewage treatment plants (if adequate pollution control measures are in place).

Water-compatible Development	❖ Flood control infrastructure, water transmission infrastructure and pumping stations. ❖ Sewage transmission infrastructure and pumping stations. ❖ Sand and gravel workings. ❖ Docks, marinas and wharves, navigation facilities. ❖ MOD defence installations. ❖ Ship building, repairing and dismantling, dockside fish processing and refrigeration and compatible activities requiring a waterside location ❖ Water-based recreation (excluding sleeping accommodation). ❖ Lifeguard and coastguard stations. ❖ Amenity open space, nature conservation and biodiversity, outdoor sports and recreation. ❖ Essential sleeping or residential accommodation for staff required by uses in this category, subject to a warning and evacuation plan.
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Table 3 - Flood Risk Vulnerability and Flood Zone 'compatibility'

Vulnerability Classification (Refer Table 2)		Essential Infrastructure	Water Compatible	Highly Vulnerable	More Vulnerable	Less Vulnerable
Flood Zones	Flood Zone 1	✓	✓	✓	✓	✓
	Flood Zone 2	✓	✓	Exception Test	✓	✓
	Flood Zone 3a	Exception Test	✓	✗	Exception Test	✓
	Flood Zone 3b	Exception Test	✓	✗	✗	✗

✓ Development is appropriate

✗ Development should not be permitted

5.0 Assessment of Flood Risk

5.1. History of Flooding

The Knowsley Metropolitan Borough Council's Preliminary Flood Risk Assessment, PFRA (June 2011, Addendum 2017) has provided brief information about past flooding events in the area. The SFRA reported some past flooding incidents in the area, however, there were no records of any flooding event at the site.

Information on historic flood events was obtained from Environment Agency's online historic flood records. However, there were no information on any flooding events around the site.

Information on the past flooding event was also obtained from the landowner. They were not aware of any flooding issues at the site.

5.2. Risk of Fluvial Flooding

The nearest Main River from the site is the Knowlsey Brook which runs adjacent to the southern site boundary. However, the site is located outside of its floodplain. The Environment Agency's Flood Map around the site is shown in **Appendix A Figure 4** which shows that the site lies within the Flood Zone 1 (low probability flooding). Flood Zone 1 is an area where flooding from rivers is very unlikely. There is less than a 1 in 1000 chance of flooding occurring in any one given year (i.e. a less than 0.1% annual probability of flooding).

Figure 5 shows the Environment Agency's flood risk map which indicates that the site is located outside of the flood risk zone.

5.3. Risk of Tidal Flooding

The watercourse (i.e. Knowlsey Brook) is not influenced by tidal waves at this location. The risk of tidal flooding is therefore low.

5.4. Risk of Flooding From Artificial Water Bodies

There were no known flood risks from any artificial water bodies near the site.

5.5. Risk of Groundwater Flooding

In recent years groundwater has been recognised as a significant source of flooding in the UK. According to the British Geological Survey, groundwater flooding occurs when the water table in permeable rocks rises to enter basements/cellars or comes

up above the ground surface. Groundwater flooding is not necessarily linked directly to a specific rainfall event and is generally of longer duration than other causes of flooding (possibly lasting for weeks or even months).

Evidence of historical groundwater flooding within the PFRA is very limited, however it is important to recognise that the risk of groundwater flooding is highly variable and heavily dependent upon local conditions at any particular time.

According to the information available from the landowner, there were no records of any groundwater flooding incidents around the site. Based on these evidences and information, it is reasonable to consider that the risk of groundwater flooding to the site is low.

5.6. Risk of Surface Water Flooding

The surface water flooding arises when the infiltration capacity of land or the drainage capacity of a local sewer network is exceeded and the excess rainwater flows overland. The severity of surface water flooding depends on several factors such as the degree of saturation of the soil before the event, the permeability of soils and geology, hill slope steepness and the intensity of land use.

Information on the risk of surface water flooding is held by the Environment Agency. The Environment Agency's Surface Water Flood Risk Maps are provided in **Appendix A Figure 6 and Figure 7** which indicate that the risk of surface water flooding to the site is low.

5.7. Risk of flooding from Reservoirs

The Environment Agency's reservoir flood map in **Appendix A Figure 8** indicated that part of the site is located within the maximum extent of flooding from reservoir. However, according to the Environment Agency, the reservoir flooding is extremely unlikely to happen and reservoirs in the UK have an extremely good safety record; indeed there has been no loss of life in the UK from reservoir flooding since 1925. The Environment Agency is the enforcement authority for the Reservoirs Act 1975 in England and Wales. All large reservoirs must be inspected and supervised by reservoir panel engineers on a regular basis. It is therefore assumed that these reservoirs are regularly inspected and essential safety work is carried out. These reservoirs therefore present a managed residual risk.

5.8. Flood Risk from Sewers

Sewer flooding is often caused by excess surface water entering the drainage network causing sewers to surcharge. The PFRA has provided very limited information on sewer flooding within the area, however, there were no records of sewer flooding incidents at the site. It is important to note that previous sewer flood incidents or the lack thereof do not indicate the current or future risk to the site as upgrade work could have been carried out to alleviate any issues or conversely in areas that have not experienced sewer flooding incidents the local drainage infrastructure could deteriorate leading to future flooding.

According to the information obtained from the landowner, there were no records of sewer flooding incidents at the site in the past.

5.9. Impact of Climate Change

In May 2022 the 'Flood Risk Assessments: Climate Change Allowances' were updated from the originally published Climate Change allowances on GOV.UK. The guidelines outline the peak river flow climate change allowances by management catchment.

The range of Climate Change allowances is based on percentiles. A percentile is a measure used in statistics to describe the proportion of possible scenarios that fall below an allowance level. The 50th percentile is the point at which half of the possible scenarios for peak flows fall below it and half fall above it. The central allowance is based on the 50th percentile, higher central is based on the 70th percentile and the upper end is based on the 90th percentile.

The proposal site is located within the Alt and Crossens Management Catchment and within the North West river basin district. The relevant climate change allowances are summarised in **Table 4** below.

Table 4 - Peak river flow allowances by Management Catchment and river basin district

Management Catchment Name / River Basin District	Climate Change allowance	Total potential change anticipated for the '2020s' (2015 to 2039)	Total potential change anticipated for the '2050s' (2040 to 2069)	Total potential change anticipated for the '2080s' (2070 to 2115)
Alt and Crossens / North West	Upper end	31%	56%	95%
	Higher central	21%	33%	58%
	Central	16%	25%	44%

Using peak river flow allowances for flood risk assessments

The guideline suggests to consider the flood zone and the appropriate flood risk vulnerability classification to decide which allowances applies to the development or plan.

In flood zones 2 or 3a for:

- essential infrastructure – use the higher central allowance
- highly vulnerable – use central allowance (development should not be permitted in flood zone 3a)
- more vulnerable – use the central allowance
- less vulnerable – use the central allowance
- water compatible – use the central allowance

In flood zone 3b for:

- essential infrastructure – use the higher central allowance
- highly vulnerable – development should not be permitted
- more vulnerable – development should not be permitted
- less vulnerable – development should not be permitted
- water compatible – use the central allowance

Assessment of Climate Change Impact for the Site

The proposal site is located within the Alt and Crossens Management Catchment and within the North West river basin district. However, as the site is located in Flood Zone 1, the climate change allowances are not directly relevant for the fluvial flood risk assessment for this site.

6.0 Mitigation Measures

6.1. Recommended Finished Floor Level

In order to afford a level of protection against flooding it is normally recommended that finished floor levels are set a nominal 300mm above the 1 in 100-year annual probability fluvial flood (1% AEP) including an allowance for climate change. However, as the site is located in Flood Zone 1 (i.e. low probability flooding), raising the finished floor level will not be required on the ground of flood risk.

6.2. Flood Warning and Evacuation

As the site is located in Flood Zone 1 (i.e. low probability flooding), the flood warning and evacuation will not be relevant for the site.

6.3. Sustainable Urban Drainage Systems (SuDS)

6.3.1. Hierarchy of SuDS Measures

The surface runoff from the site will be improved by implementing appropriate SuDS. The requirements for SuDS will ensure that any redevelopment or new development does not negatively contribute to the surface water flood risk of other properties and instead provides a positive benefit to the level of risk in the area. It will also ensure that appropriate measures are taken to increase the flood resilience of new properties and developments in surface water flood risk areas, such as those identified as being locally important flood risk areas.

The SuDS hierarchy and management train has been discussed in the SuDS Manual (C753) which aims to mimic the natural catchment processes as closely as possible. The general hierarchy of the SuDS measures is provided in **Table 5** below.

Table 5 General Hierarchy of SuDS Measures

Measures	Definition/Description
Prevention	The use of good site design and housekeeping measures to prevent runoff and pollution (e.g. rainwater harvesting/reuse).
Source control	Control of runoff at or very near its source (e.g. soakaways, porous and pervious surfaces, green roofs).
Site control	Management of water in a local area on site (e.g. routing water to large soakaways, infiltration or detention basins)
Regional control	Management of runoff from a site or several sites (e.g. balancing ponds, wetlands).

Table 6 below presents the feasibility assessment of the SuDS measures for the site.

Table 6 General Assessment of SuDS measures for the site

SuDS Measures	Issues/Description	Feasibility for the site
Prevention Good site design and housekeeping/rainwater harvesting/infiltration devices/education.	Surface runoff can be improved by implementing rainwater harvesting using water butt.	Yes. There is potential for rainwater harvesting (water butt) to storage the runoff from roof and utilise the water for gardening, cleaning etc.
Source Control Porous and pervious materials/soakaways/green roof/infiltration trenches/disconnect downpipes to drain to lawns or infiltrate to soakaway.	Infiltration SuDS such as Soakaway and Permeable paving will improve the surface runoff from the site	Yes. There is potential for soakaway and permeable paving in order to improve the surface runoff. However, soakaway test will be required to confirm the suitability of the underlying soil for infiltration SuDS measures.

Site and Regional Control Infiltration/detention basins/ balancing ponds/ wetlands/underground storage/swales/retention ponds.	Balancing pond/storage will not be feasible due to limited space available.	No. The potential for balancing pond/storage is low as there is very limited space available for any storage.

Based on the general assessment of the potential SuDS measures above, there is potential of several SuDS measures such as rainwater butt, permeable paving and soakaway. It is proposed that a site-specific Sustainable Urban Drainage Systems (SuDS) Strategy will be developed in the next phase of the proposal.

7.0 Assessment of Impact on flow of floodwater

The proposed development consists of erection of a solar farm. In order to ensure that the proposed development will not increase flood risk elsewhere the mitigations will ensure that all flood water, surface water and rainwater is processed on-site and not redirected elsewhere through the use of appropriate SuDS measures as discussed above. The development will not give rise to backwater affects or divert water towards other properties.

8.0 Conclusion

The proposal consists of erection of a Solar Farm located at Larkins Farm, Gellings Lane, Knowsley L34 9EN.

The proposed development is categorised as 'less vulnerable'. The site is located in Flood zone 1. The proposed development is therefore appropriate at this location.

The nearest Main River from the site is the Knowlsey Brook which runs adjacent to the southern site boundary. However, the site is located outside of its floodplain.

According to the information available from the SFRA and the Environment Agency, there were no records of flooding events at the site.

The Environment Agency's Flood Maps show that the site lies within the Flood Zone 1 (low probability flooding). Flood Zone 1 is an area where flooding from rivers is very unlikely. There is less than a 1 in 1000 chance of flooding occurring in any one given year (i.e. a less than 0.1% annual probability of flooding).

The Environment Agency's flood risk map indicates that the site is located outside of the flood risk zone.

The overall risk of surface water flooding to the site is low.

The flood risk from other sources including underground water, sewer and reservoir is low.

Based on the general assessment of the potential SuDS measures, there is potential of several SuDS measures such as rainwater butt, permeable paving and soakaway. It is proposed that a site-specific Sustainable Urban Drainage Systems (SuDS) Strategy will be developed in the next phase of the proposal.

The development will not give rise to backwater affects or divert water towards other properties.

This report demonstrates that the proposal will be safe, in terms of flood risk, for its design life and will not increase the flood risk elsewhere.

Appendix A Collection of Flood Maps and Figures

Appendix B Existing Site and Proposed Plans